

119TH CONGRESS  
1ST SESSION

# H. R. 4624

To amend the Professional Boxing Safety Act of 1996 to establish requirements for unified boxing organizations, to further enhance the well-being of professional boxers, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JULY 23, 2025

Mr. JACK (for himself and Ms. DAVIDS of Kansas) introduced the following bill; which was referred to the Committee on Education and Workforce, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To amend the Professional Boxing Safety Act of 1996 to establish requirements for unified boxing organizations, to further enhance the well-being of professional boxers, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Muhammad Ali Amer-  
5       ican Boxing Revival Act”.

1   **SEC. 2. PURPOSES.**

2       The purposes of this Act are—

3           (1) to provide increased choice and opportunity  
4       to professional boxers by allowing a professional  
5       boxer to choose to participate in the alternative sys-  
6       tem offered by a unified boxing organization; and

7           (2) to further enhance safety precautions that  
8       protect the well-being of professional boxers.

9   **SEC. 3. UNIFIED BOXING ORGANIZATIONS.**

10      (a) IN GENERAL.—The Professional Boxing Safety  
11     Act of 1996 (15 U.S.C. 6301 et seq.) is amended by add-  
12     ing at the end the following:

13   **“SEC. 24. UNIFIED BOXING ORGANIZATIONS.**

14       “(a) ALTERNATIVE SYSTEM FOR COMPLIANCE WITH  
15     THE REQUIREMENTS OF THIS ACT.—A unified boxing or-  
16     ganization (in this section referred to as a ‘UBO’) shall  
17     be deemed to be in compliance with the requirements of  
18     this Act if the UBO meets the conditions of this section  
19     with respect to—

20           “(1) each boxer under contract with the UBO;  
21       and

22           “(2) each professional boxing match organized  
23       by the UBO (in this section referred to as a ‘covered  
24       match’).

1       “(b) SAFETY AND INDUSTRY STANDARDS.—A condi-  
2      tion of this section is that a UBO meets the requirements  
3      of section 5.

4        "(c) MEDICAL EXAMINATIONS.—

5                   “(1) ANNUAL EXAMINATIONS.—

6                     “(A) IN GENERAL.—A condition of this  
7                     section is that a UBO ensures that each boxer  
8                     who participates in a covered match undergoes  
9                     a medical examination conducted by a licensed  
10                  physician that measures the overall health con-  
11                  dition of the boxer and affirms the fitness of  
12                  the boxer to safely participate in a covered  
13                  match.

“(B) ELEMENTS.—A medical examination under subparagraph (A) shall include the following:

“(j) A physical examination.

## 18 “(ii) An eye examination.

“(iii) A human immunodeficiency virus test

21                             “(iv) A hepatitis B surface antigen  
22                             test.

23 “(v) A hepatitis C antibody test.

1                 “(C) FREQUENCY.—A medical examination  
2                 of a boxer under subparagraph (A) shall  
3                 occur—

4                         “(i) on or before the date on which  
5                 the boxer participates in the first covered  
6                 match of the boxer; and

7                         “(ii) at least annually thereafter.

8                 “(2) PREGNANCY TESTS.—

9                         “(A) IN GENERAL.—A condition of this  
10                 section is that a UBO ensures that a female  
11                 boxer who participates in a covered match un-  
12                 dergoes, for each such match, a blood test that  
13                 affirms that the boxer is not pregnant.

14                         “(B) TIMING.—A pregnancy test con-  
15                 ducted under subparagraph (A) with respect to  
16                 a covered match shall be carried out during the  
17                 14-day period preceding the date of the match.

18                 “(3) MAGNETIC RESONANCE IMAGING TESTS.—

19                         “(A) IN GENERAL.—A condition of this  
20                 section is that a UBO ensures that each boxer  
21                 who participates in a covered match undergoes  
22                 the following tests that measure any abnor-  
23                 mality in the brain of the boxer and affirm the  
24                 fitness of the boxer to safely participate in a  
25                 covered match:

1                     “(i) A magnetic resonance imaging  
2                     test of the brain.

3                     “(ii) A magnetic resonance  
4                     angiography test of the brain.

5                     “(B) FREQUENCY.—Except as provided  
6                     under subparagraph (C), the tests to be con-  
7                     ducted under subparagraph (A) shall occur—

8                     “(i) on or before the date on which  
9                     the boxer participates in the first covered  
10                     match of the boxer; and

11                     “(ii) at least every three years there-  
12                     after.

13                     “(C) SPECIAL RULE.—

14                     “(i) IN GENERAL.—Notwithstanding  
15                     subparagraph (B), in the case of a boxer  
16                     who suffers a knockout during a covered  
17                     match, a UBO shall require more frequent  
18                     tests under this paragraph.

19                     “(ii) COST.—The cost of a test under  
20                     this subparagraph shall be the financial re-  
21                     sponsibility of the UBO concerned.

22                     “(4) SUPPLEMENTAL MEDICAL EXAMINATION  
23                     FOR BOXERS WHO ARE 40 YEARS OF AGE OR  
24                     OLDER.—

1                 “(A) IN GENERAL.—A condition of this  
2 section is that a UBO ensures that a boxer who  
3 participates in a covered match at the age of 40  
4 or older undergoes, in addition to the medical  
5 examination required under this subsection, a  
6 supplemental medical examination conducted by  
7 a licensed physician that affirms the fitness of  
8 the boxer to safely participate in a covered  
9 match.

10                 “(B) ELEMENTS.—A supplemental medical  
11 examination under subparagraph (A) shall in-  
12 clude the following:

- 13                 “(i) A chest X-ray.
- 14                 “(ii) An electrocardiogram.
- 15                 “(iii) A urinalysis to measure the  
16 overall health condition of the boxer.
- 17                 “(iv) A comprehensive metabolic panel  
18 blood test.

19                 “(C) FREQUENCY.—The tests to be con-  
20 ducted under subparagraph (B) shall occur at  
21 least annually, except that a chest X-ray under  
22 subparagraph (B)(i) shall occur at least once  
23 every six years.

24                 “(d) PROVISION OF MEDICAL CARE DURING  
25 MATCHES.—

1                 “(1) AMBULANCES.—

2                 “(A) IN GENERAL.—A condition of this  
3                 section is that, as a prerequisite for a covered  
4                 match, a UBO provides, at a minimum, two  
5                 ambulances present on site of the match,  
6                 throughout the duration of the match, in addi-  
7                 tion to the ambulance required to be present on  
8                 site of the match under section 5(a)(2).

9                 “(B) USE OF AMBULANCES.—An ambu-  
10                 lance provided for a match under subparagraph  
11                 (A) shall be for the exclusive use of any boxer  
12                 participating in the match.

13                 “(C) REPLACEMENT AMBULANCE.—If an  
14                 ambulance provided for a match under subpara-  
15                 graph (A) leaves the site of the match, the  
16                 UBO shall replace the unit with another ambu-  
17                 lance.

18                 “(2) RINGSIDE PRESENCE.—A condition of this  
19                 section is that, as a prerequisite for a covered  
20                 match, a UBO provides, at a minimum, three li-  
21                 censed physicians, who shall be continuously present  
22                 at ringside during the match, in addition to the li-  
23                 censed physician required to be present at ringside  
24                 during the match under section 5(a)(3).

1                 “(3) COST.—The cost of satisfying the condi-  
2                 tions of this subsection shall be the financial respon-  
3                 sibility of the UBO concerned.

4                 “(e) SUPPORT SERVICES FOR BOXERS UNDER CON-  
5                 TRACT WITH A UBO.—

6                 “(1) EQUIPMENT AND FACILITIES FOR TRAIN-  
7                 ING AND REHABILITATION.—A condition of this sec-  
8                 tion is that, during the period in which a boxer is  
9                 under contract with a UBO, the UBO ensures that  
10                 the boxer has access to equipment and facilities that  
11                 are operated by the UBO for training and rehabilita-  
12                 tion.

13                 “(2) INSURANCE POLICY.—In addition to pro-  
14                 viding health insurance under section 5(a)(4), a con-  
15                 dition of this section is that, during the period in  
16                 which a boxer is under contract with a UBO, the  
17                 UBO ensures that the boxer has in effect an insur-  
18                 ance policy that provides medical coverage for any  
19                 injury sustained by the boxer during the period of  
20                 training for a covered match.

21                 “(3) MEDICAL COORDINATOR.—A condition of  
22                 this section is that, during the period in which a  
23                 boxer is under contract with a UBO, the UBO as-  
24                 signs a medical coordinator to the boxer to assist the  
25                 boxer with satisfying medical and licensing require-

1       ments related to the participation of the boxer in a  
2       covered match.

3           “(4) COST.—The cost of satisfying the condi-  
4       tions of this subsection shall be the financial respon-  
5       sibility of the UBO concerned, except the cost of any  
6       deductible for health insurance under paragraph (2)  
7       shall be the financial responsibility of the boxer con-  
8       cerned.

9           “(f) ANTI-DOPING PROGRAM.—

10          “(1) IN GENERAL.—A condition of this section  
11       is that a UBO has in effect a comprehensive anti-  
12       doping program that includes the testing and re-  
13       quirements related to such testing under this sub-  
14       section.

15          “(2) IN-COMPETITION TESTING.—As a pre-  
16       requisite for a covered match, the UBO shall ensure  
17       that testing is conducted for at least half the boxers  
18       participating in the matches organized by the UBO  
19       for an event that—

20           “(A) occurs during the period beginning on  
21       the date of a weigh-in for the match and ending  
22       on the date of the match; and

23           “(B) determines whether a boxer is posi-  
24       tive or negative for each substance prohibited  
25       by—

1                         “(i) the boxing commission of the  
2                         State in which the match is held; or

3                         “(ii) in the case of a covered match  
4                         held within a reservation (as defined by  
5                         section 21), the tribal organization (as de-  
6                         fined by section 21 and that meets the re-  
7                         quirements of section 21) regulating the  
8                         match.

9                         “(3) NO-NOTICE TESTING.—During the period  
10                         in which a boxer is under contract with a UBO, the  
11                         UBO may conduct testing—

12                         “(A) with no advance notice to the boxer;  
13                         and

14                         “(B) that determines whether a boxer is  
15                         positive or negative for each substance prohib-  
16                         ited by the UBO.

17                         “(4) ADMINISTRATION OF TESTS.—An inde-  
18                         pendent third-party shall conduct the testing under  
19                         paragraphs (2) and (3), including with respect to—

20                         “(A) carrying out each test;

21                         “(B) determining the result of each test;

22                         and

23                         “(C) reporting a positive result of a test  
24                         to—

25                         “(i) the UBO concerned; and

1                         “(ii) if applicable—  
2                             “(I) the boxing commission of the  
3                             State in which a covered match is  
4                             held; or  
5                             “(II) the Association of Boxing  
6                             Commissions.

7                         “(5) PENALTIES.—

8                         “(A) IN GENERAL.—A UBO shall imple-  
9                             ment any penalty decided—

10                         “(i) with respect to a positive test re-  
11                             sult received under paragraph (4) related  
12                             to the testing conducted under paragraph  
13                             (2), by—

14                         “(I) the boxing commission of the  
15                             State in which a covered match is  
16                             held; or

17                         “(II) the Association of Boxing  
18                             Commissions; and

19                         “(ii) with respect to a positive test re-  
20                             sult reported by an independent third-  
21                             party under paragraph (4) related to the  
22                             testing conducted under paragraph (3), by  
23                             the independent third-party.

24                         “(B) ASSESSMENT FOR PENALTIES.—In  
25                             imposing a penalty on a boxer for whom the

1           independent third-party reports a positive test  
2           result under paragraph (4), the boxing commis-  
3           sion, the Association of Boxing Commissions, or  
4           the independent third-party described in sub-  
5           paragraph (A) should assess—

6                 “(i) the seriousness of the positive  
7                 test result in relation to the participation  
8                 of the boxer in a covered match; and

9                 “(ii) the degree to which the boxer is  
10              at fault for the positive test result.

11           “(6) LIST OF PROHIBITED SUBSTANCES AND  
12           PENALTIES.—A UBO shall publish, and make avail-  
13           able to the public on an on-going basis, a list that  
14           identifies—

15                 “(A) each substance tested for under the  
16                 anti-doping program of the UBO; and

17                 “(B) each penalty imposed on a boxer  
18                 under paragraph (5).

19           “(7) CONTRACT REQUIREMENT.—A UBO shall  
20           include in any contract entered into between the  
21           UBO and a boxer regarding participation in covered  
22           matches such terms and conditions as may be nec-  
23           essary to require the boxer to submit to testing  
24           under this subsection during the period of the con-  
25           tract.

1           “(8) COST.—The cost of the anti-doping pro-  
2       gram may not be the financial responsibility of the  
3       boxer concerned.

4       “(g) BOXING CONDUCT POLICY.—

5           “(1) IN GENERAL.—A condition of this section  
6       is that a UBO implements and ensures compliance  
7       with a comprehensive boxing conduct policy that  
8       prohibits a boxer, or any covered individual, who is  
9       directly involved with or participates in a covered  
10      match from—

11           “(A) placing a bet or wager, directly or  
12       through a third party, on the match; and

13           “(B) sharing non-public information with a  
14       third party that is material to the performance  
15       of a boxer participating in the match or the  
16       outcome of the match for the purpose of assist-  
17       ing the third party in placing a bet or wager on  
18       the match.

19           “(2) COMPLIANCE.—A UBO shall implement  
20       and ensure compliance with procedures for moni-  
21       toring and enforcing compliance with the boxing  
22       conduct policy implemented under paragraph (1).

23           “(3) COVERED INDIVIDUAL DEFINED.—In this  
24       subsection, the term ‘covered individual’ means, with

1 respect to a boxer who participates in a covered  
2 match, any of the following:

3                 “(A) An adult living in the same household  
4 as the boxer.

5                 “(B) A coach, manager, or athletic trainer  
6 of the boxer.

7                 “(C) A physician or other medical profes-  
8 sional who provides services to the boxer.

9                 “(D) An employee, officer, or director of  
10 the UBO concerned.

11                 “(E) An agent of any such person who is  
12 directly involved with or participates in a cov-  
13 ered match.

14                 “(h) CONFLICTS OF INTEREST.—A condition of this  
15 section is that a UBO implements prohibitions against the  
16 following:

17                 “(1) Any direct or indirect financial interest in  
18 the management of a boxer in relation to the partici-  
19 pation of the boxer in a covered match.

20                 “(2) Employment of, or making a payment to,  
21 a manager who represents a boxer who participates  
22 in a covered match, except—

23                 “(A) when the boxer acts as their own  
24 manager; or

1               “(B) for any consideration paid by the  
2               UBO to the manager under the contract be-  
3               tween the manager and the boxer.

4               “(3) Receiving or requesting from a boxer the  
5               payment of a fee related to—

6               “(A) the ranking of the boxer; and

7               “(B) the participation of the boxer in a  
8               covered match—

9               “(i) including any fee related to a  
10              boxer participating in a covered match in  
11              which the boxer will be challenging a  
12              champion or defending a championship, in-  
13              cluding any award; and

14               “(ii) excluding any cost related to a  
15              boxer reimbursing a UBO for reasonable  
16              expenses incurred by the UBO on behalf of  
17              the boxer in relation to the participation of  
18              the boxer in a covered match, including  
19              any medical expense and travel expense.

20               “(i) BOXING COMMISSIONS.—

21               “(1) PROHIBITION.—A condition of this section  
22              is that a covered match may not be held—

23               “(A) in a State without a boxing commis-  
24              sion; or

1                 “(B) within a reservation (as defined by  
2                 section 21) under the jurisdiction of a tribal or-  
3                 ganization (as defined by section 21) that does  
4                 not meet the requirements of section 21.

5                 “(2) JUDGES AND REFEREES.—A condition of  
6                 this section is that a UBO meets the requirements  
7                 of section 16.

8                 “(j) FEDERAL TRADE COMMISSION FILING.—

9                 “(1) IN GENERAL.—A condition of this section  
10                 is that, on the date in which a UBO intends to claim  
11                 status as a UBO for purposes of this section, the  
12                 UBO submits to the Federal Trade Commission and  
13                 to the Association of Boxing Commissions informa-  
14                 tion regarding the UBO, including the following:

15                 “(A) The State in which the UBO is incor-  
16                 porated.

17                 “(B) The business address of the UBO.

18                 “(C) The website of the UBO.

19                 “(2) FORMAT; UPDATES.—To meet the condi-  
20                 tion of this subsection, the UBO shall—

21                 “(A) provide the information described in  
22                 paragraph (1) in—

23                 “(i) writing; and

24                 “(ii) for any document greater than 2  
25                 pages in length, electronic form; and

1                 “(B) promptly notify the Federal Trade  
2                 Commission of any material change in the in-  
3                 formation submitted.

4                 “(3) FEDERAL TRADE COMMISSION TO MAKE  
5                 INFORMATION AVAILABLE TO PUBLIC.—The Federal  
6                 Trade Commission—

7                 “(A) shall make information received  
8                 under this subsection available to the public;  
9                 and

10                 “(B) may assess the UBO a fee to offset  
11                 the costs the Commission incurs in processing  
12                 the information and in making the information  
13                 available to the public.

14                 “(4) INTERNET ALTERNATIVE.—In lieu of sub-  
15                 mitting the information described in paragraph (1)  
16                 to the Federal Trade Commission, a UBO may pro-  
17                 vide the information to the general public by main-  
18                 taining a website on the internet that meets the fol-  
19                 lowing requirements:

20                 “(A) Is readily accessible by the general  
21                 public using generally available search engines.

22                 “(B) For full access to the information,  
23                 does not require a password or payment of a  
24                 fee.

1               “(C) Contains the information described in  
2               paragraph (1) in a format that is easy to search  
3               and use.

4               “(D) Is updated when there is a material  
5               change in the information.

6               “(k) RELATIONSHIP WITH STATE LAW.—Nothing in  
7   this section shall prohibit a State from adopting or enforce-  
8   ing supplemental laws or regulations not inconsistent with  
9   this section, or criminal, civil, or administrative fines for  
10 violations of such laws or regulations.”.

11              (b) ENFORCEMENT.—Section 18(b) of the Profes-  
12 sional Boxing Safety Act of 1996 (15 U.S.C. 6309(b)) is  
13 amended by adding at the end the following:

14              “(5) UNIFIED BOXING ORGANIZATIONS.—Any  
15              officer or employee of a unified boxing organization  
16              who willfully and knowingly violates, or coerces or  
17              causes any other person to violate, section 24 shall,  
18              upon conviction, be imprisoned for not more than 1  
19              year or fined not more than \$20,000, or both.”.

20              (c) DEFINITION.—Section 2 of the Professional Box-  
21 ing Safety Act of 1996 (15 U.S.C. 6301) is amended by  
22 adding at the end the following:

23              “(16) UNIFIED BOXING ORGANIZATION.—The  
24              term ‘unified boxing organization’ means an associa-

1       tion, a league, or a centralized industry organization  
2       in the private sector that—

3               “(A) organizes a professional boxing match  
4       in a system in which a boxer under contract  
5       with such association, league, or centralized in-  
6       dustry organization competes against another  
7       such boxer pursuant to unified rules; and

8               “(B) without reliance on a sanctioning or-  
9       ganization operating independently of such as-  
10      sociation, league, or centralized industry organi-  
11      zation, implements a system for title belts and  
12      ranking for boxers under contract with such as-  
13      sociation, league, or centralized industry organi-  
14      zation.”.

15 **SEC. 4. BOXING INDUSTRY STANDARDS.**

16       (a) **BOXER SAFETY AND INDUSTRY STANDARDS.**—  
17       Section 5 of the Professional Boxing Safety Act of 1996  
18      (15 U.S.C. 6304) is amended—

19               (1) in the section heading, by inserting “**AND**  
20      **INDUSTRY**” after “**SAFETY**”;

21               (2) in the matter preceding paragraph (1)—  
22                       (A) by striking “No person” and inserting  
23                           the following:

24               “(a) **HEALTH AND SAFETY OF BOXERS.**—No per-  
25      son”; and

1                             (B) by inserting “, at a minimum,” after  
2                             “that provides”;

3                             (3) in subsection (a), as so designated—

4                                 (A) in paragraph (1), by inserting “, in-  
5                             cluding an eye examination and blood work,”  
6                             after “physical examination”; and

7                                 (B) by striking paragraph (4) and insert-  
8                             ing the following:

9                             “(4) For each boxer, health insurance that—

10                                 “(A) provides a minimum of \$25,000 in  
11                             medical coverage for any injuries sustained in  
12                             the match; and

13                                 “(B) with respect to any premium, is not  
14                             the financial responsibility of the boxer.”; and

15                             (4) by adding after subsection (a), as des-  
16                             ignated by paragraph (2) of this subsection, the fol-  
17                             lowing:

18                             “(b) MINIMUM PAYMENT TO BOXERS.—A promoter  
19                             or unified boxing organization shall pay a minimum of  
20                             \$150 to each boxer for each round in a match in which  
21                             the boxer participates.”.

22                             (b) JUDGES AND REFEREES.—Section 16 of the Pro-  
23                             fessional Boxing Safety Act of 1996 (15 U.S.C. 6307h)  
24                             is amended to read as follows:

1     **“SEC. 16 JUDGES AND REFEREES.**

2         “No person may arrange, promote, organize, produce,  
3     or fight in a professional boxing match unless all referees  
4     and judges participating in the match have been certified  
5     and approved by—

6             “(1) the boxing commission responsible for reg-  
7         ulating the match in the State where the match is  
8         held; or

9             “(2) the Association of Boxing Commissions.”.

10         (c) EFFECTIVE DATE.—Section 23 of the Profes-  
11     sional Boxing Safety Act of 1996 (15 U.S.C. 6301) is  
12     amended by adding at the end the following:

13             “(3) The amendments made in section 4(a) of  
14     the Muhammad Ali American Boxing Revival Act  
15     shall take effect 30 days after the date of enactment  
16     of such Act.”.

